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### **Capital Buildings Board**

#### Date: WEDNESDAY, 10 MAY 2023

**Time:** 9.30 am

Venue: COMMITTEE ROOMS, 2ND FLOOR, WEST WING, GUILDHALL

Members: Deputy Sir Michael Snyder (Chairman) Oliver Sells KC (Deputy Chairman) Deputy Edward Lord Deputy Keith Bottomley Alderman Alison Gowman Deputy Christopher Hayward Alderman Ian David Luder Tom Sleigh Deputy James Thomson (Ex-Officio Member) Alderman Sir David Wootton David Brooks Wilson Alderman Timothy Hailes (Ex-Officio Member) James Tumbridge Deputy Randall Anderson Deputy Henry Colthurst Deputy Henry Pollard (Ex-Officio Member) Deputy Philip Woodhouse (Ex-Officio Member) Alderwoman Susan Pearson

#### Enquiries: Chris Rumbles tel. no.: 020 7332 1405 christopher.rumbles@cityoflondon.gov.uk

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### AGENDA

#### 1. APOLOGIES

## 2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA

#### 3. MINUTES

To agree the public minutes and summary of the Capital Buildings Board meeting held on 20 April 2023.

For Decision (Pages 5 - 8)

#### 4. MIDDLESEX STREET ESTATE - RESIDENT IMPROVEMENTS AND THE IMPACT ON THE SERVICE CHARGE

Joint report of the Interim Executive Director of Community and Children's Services and City Surveyor.

For Decision (Pages 9 - 14)

#### 5. QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE

#### 6. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT

#### 7. EXCLUSION OF THE PUBLIC

MOTION – That under Section 100A of the Local Government Act 1972, the public be excluded from the meeting for the following items, on the grounds that they involve the likely disclosure of Exempt Information, as defined in Part 1 of Schedule 12A of the Local Government Act.

#### **For Decision**

#### 8. NON-PUBLIC MINUTES

To agree the non-public minutes of the Capital Buildings Board meeting held on 20 April 2023.

For Decision (Pages 15 - 22)

#### 9. MUSEUM OF LONDON RELOCATION PROGRAMME: UPDATE

Report of the City Surveyor.

For Decision (Pages 23 - 44)

### 10. SALISBURY SQUARE DEVELOPMENT - RIBA STAGE 5 UPDATE Report of the City Surveyor.

For Decision (Pages 45 - 52)

### 11. **INTERNAL AUDIT WORK - MAJOR PROGRAMMES GOVERNANCE** Report of the Head of Internal Audit.

For Information (Pages 53 - 60)

### 12. MAJOR PROGRAMMES OFFICE - DASHBOARD REPORT

Report of the Chief Operating Officer.

For Information (Pages 61 - 62)

#### 13. REPORT OF ACTION TAKEN (BARKING REACH GROUP)

Report of the Chief Operating Officer.

For Information (Pages 63 - 66)

### 14. NON-PUBLIC QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE

#### 15. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED

#### **CAPITAL BUILDINGS BOARD**

#### <u>Thursday, 20 April 2023</u>

### Minutes of the meeting of the Capital Buildings Board held at the Guildhall EC2 at 9.00 am

#### Present

#### Members:

Deputy Sir Michael Snyder (Chairman) Oliver Sells KC (Deputy Chairman) Deputy Edward Lord Deputy Keith Bottomley Alderman Alison Gowman Deputy James Thomson (Ex-Officio Member) Alderman Ian David Luder Alderman Timothy Hailes (Ex-Officio Member) Deputy Philip Woodhouse (Ex-Officio Member) Alderwoman Susan Pearson Deputy Henry Pollard (Ex-Officio Member) Deputy Randall Anderson

#### In attendance:

David Camp, Museum of London (item 8) Alec Shaw, Museum of London (item 8)

#### Officers:

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Ola Obadara	<ul> <li>City Surveyor's Department</li> </ul>
Paul Wilkinson	- City Surveyor
Martin O'Regan	<ul> <li>City of London Police</li> </ul>
Mark Lowman	<ul> <li>City Surveyor's Department</li> </ul>
Genine Whitehorn	<ul> <li>Chief Operating Officer's Department</li> </ul>
Tim Cutter	<ul> <li>City Surveyor's Department</li> </ul>
John Cater	<ul> <li>Chief Operating Officer's Department</li> </ul>
Emma Moore	- Chief Operating Officer
Sonia Sharma	<ul> <li>Chamberlain's Department</li> </ul>
Alistair Cook	<ul> <li>City of London Police</li> </ul>
Marcelina Gilka	<ul> <li>Chief Operating Officer's Department</li> </ul>
Matt Gosden	<ul> <li>Chief Operating Officer's Department</li> </ul>
Alessia Ursini	<ul> <li>Chief Operating Officers' Department</li> </ul>
Neil Jenkins	<ul> <li>City of London Police</li> </ul>

#### 1. APOLOGIES

Apologies were received from Chris Hayward, James Tumbridge, Tom Sleigh, David Brooks Wilson, Henry Colthurst and Sir David Wootton.

# 2. MEMBERS' DECLARATIONS UNDER THE CODE OF CONDUCT IN RESPECT OF ITEMS ON THE AGENDA

Alison Gowman declared an interest as a trustee of Museum of London Archaeology (Mola), the organisation carrying out archaeology work on the Salisbury Square Development.

#### 3. MINUTES

RESOLVED: That the public minutes and non-public summary of the Capital Buildings Board meeting on 15 March 2023 be approved as an accurate record.

- 4. **QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE** There were no questions.
- 5. **ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT** There were no urgent items.

#### 6. EXCLUSION OF THE PUBLIC

**RESOLVED**, That under Section 100A of the Local Government Act 1972, the public be excluded from the meeting for the following items, on the grounds that they involve the likely disclosure of Exempt Information, as defined in Part 1 of Schedule 12A of the Local Government Act.

#### Part 2 – Non- Public Agenda

#### 7. NON-PUBLIC MINUTES

RESOLVED: That the non-public minutes of the meeting held on 15 March 2023 be approved as an accurate record.

#### 8. MUSEUM OF LONDON RELOCATION PROGRAMME: UPDATE

The Board considered a report of the City Surveyor providing an update on the Museum of London Relocation programme and City of London controlled projects.

#### 9. SALISBURY SQUARE DEVELOPMENT - RIBA STAGE 5 UPDATE

The Board considered a report of the City Surveyor providing Members with an update on progress made on the Salisbury Square Development Programme.

#### 10. MAJOR PROJECTS - HIGH LEVEL FORECASTS AND CASHFLOW

The Board received a report of the Chamberlain providing an an update on Major Capital Projects high level cash flow forecasts.

#### 11. MAJOR PROGRAMMES OFFICE DASHBOARD

The Board received a report of the Chief Operating Officer providing a Major Programmes Office dashboard.

#### 12. REPORT OF ACTION TAKEN (BARKING REACH GROUP)

The Board received a report of the Chief Operating Officer providing details of action taken by the Barking Reach Group since the last meeting of Capital Buildings Board on 15th March 2023.

#### 13. REPORT OF ACTION TAKEN

The Board received a report of the Town Clerk providing Members with details of recent decisions taken by the Town Clerk, in consultation with the Chairman and Deputy Chairman, in accordance with Standing Orders 41 (a) and 41 (b).

# 14. NON-PUBLIC QUESTIONS ON MATTERS RELATING TO THE WORK OF THE COMMITTEE

There were no questions.

#### 15. ANY OTHER BUSINESS THAT THE CHAIRMAN CONSIDERS URGENT AND WHICH THE COMMITTEE AGREE SHOULD BE CONSIDERED WHILST THE PUBLIC ARE EXCLUDED

The following items of urgent business were considered.

### Salisbury Square Development - City of London Highways authority license fees

The Board considered a report of the City Surveyor relating to City of London Highways Authority licence fees.

### Proposed Eastern Base for City of London Police – vacant possession strategy

The Board considered a request of the City Surveyor in relation to a proposed Eastern Base for City of London Police – vacant possession strategy.

#### Funding for an Enterprise Architect

The Board considered a request of the Chief Operating Officer relating to funding for an Enterprise Architect in relation to the Salisbury Square Development.

#### The meeting closed at 10.06am.

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Chairman

Contact Officer: Chris Rumbles tel. no.: 020 7332 1405 christopher.rumbles@cityoflondon.gov.uk

Capital Buildings Board Subject:	03 May 2023 10 May 2023 <b>Public</b>
Subject:	
•	Public
Middlesex Street Estate – Resident Improvements and	
the Impact on the Service Charge	
Which outcomes in the City Corporation's Corporate Plan does this proposal aim to impact directly?	4, 12
	N
capital spending?	
If so, how much?	N/A
What is the source of Funding?	N/A
Has this Funding Source been agreed with the	N/A
Chamberlain's Department?	
Joint Report of:	For Decision
Clare Chamberlain, Interim Executive Director	
Community & Children's Services	
Paul Wilkinson, City Surveyor	
Report author:	
Paul Murtagh	
Assistant Director Housing & Barbican	

#### Summary

The purpose of this report is:

To set out for members the benefits for residents arising from the City of London Corporation's (the Corporation) proposal to redevelop parts of the Middlesex Street Estate's basement, ground-floor, and first-floor car parks and, seven retail units along Gravel Lane, to provide an operational base for the City of London Police (CoLP) in the East of the City of London.

In addition, the report sets out the impact of these benefits to residents in respect of the annual service charges and seeks members approval to the recovery of future costs of running, servicing and maintaining these residents' benefits through the service charge account.

#### Recommendations

Members are asked to:

- 1. Note the range and cost of benefits to be provided to residents of the Middlesex Street Estate as part of the proposal to develop surplus space within the car parks to provide an operational base for the CoLP.
- 2. To agree that the fair and reasonable costs incurred by the Corporation in running, servicing, and maintaining these benefits be recovered from residents through the service charge account for the estate.

- 3. Consider the introduction of a new post of Car Park Attendant/Officer to help ensure the efficient management of the space in the Middlesex Street Estate car parks and how this post may be funded.
- 4. To agree that £360,000 of the £3.45million ring-fenced for housing use, in respect of the appropriation of the Middlesex Street Estate Car Park, be set aside to fund, if necessary, further improvements and landscaping to the podium requested by residents.

#### **Main Report**

#### Background

- 1. At its meeting on 20 January 2023, the Community and Children's Services Committee agreed that identified areas in the car parks and the seven Gravel Lane shop units proposed for non-housing use at the Middlesex Street Estate were no longer required for housing purposes and may be appropriated for other use.
- 2. The Corporation (in its capacity as the police authority) is exploring the proposal to redevelop parts of the Middlesex Street Estate's basement, ground-floor, and first-floor car parks and, seven retail units along Gravel Lane, to provide an operational base for the CoLP in the East of the City of London.
- 3. If the CoLP proposal does proceed, there will be significant tangible benefits to the residents of the Middlesex Street Estate that are set out later in this report. Many of these benefits are a direct result of consultation undertaken with residents to understand how we can work together to provide improvements to the Estate that will enhance the health and wellbeing of its residents.

#### Considerations

- 4. Attached at Appendix 1 to this report is a table that sets out the many resident benefits that will be provided if the CoLP proposal does proceed. The table identifies that £2,756,100 will be spent on resident benefits as part of the CoLP project. This does not include the cost of the following beneficial works that are included and costed within the overall inherent design scheme for the project:
  - provision of electrical vehicle charging points.
  - improvements to disabled access.
  - improvements to the public realm and active frontage.
  - improvements to the roller shutters/barriers to the car parks.
- 5. The table at Appendix 1 identifies that the annual cost of running, servicing and maintaining these residents' benefits will likely be in the region of £34,000 per annum. Crudely, based on a total of 234 flats on the Middlesex Street Estate, this would result in an additional annual cost of around £145 per flat, if the running, servicing, and maintenance costs are to be recovered from residents by way of the service charge.
- 6. It should be noted however, that some of the residents' benefits such as, the waterproofing of the podium and the improvement works to the shutters and barriers to the car parks, will reduce the current cost of repairs due to water leaks and mechanical breakdowns. It is likely that the additional £145 per annum per flat

would be significantly offset by the compensatory savings from the improvement works.

7. It is the view of officers that the annual cost of running, servicing and maintaining the residents' benefits should be recovered from residents by way of the service charge. The initial capital outlay of £2,756,100 is a significant investment that is being made in additional works that will benefit residents and the estate at no cost to the residents and, it is not unreasonable to ask residents to contribute to the cost of the upkeep of these works once completed.

#### Management and Control of the Car Parks

- 8. During the consultation process undertaken with residents, serious concerns have been raised with the management and control of the Middlesex Street Estate car parks especially, in relation to the CoLP proposal and the impact that this will have on the ground floor in particular.
- 9. There is no doubt that the space in the car parks will need to be managed very carefully if the proposal for the incorporation of the new Eastern Base into the Middlesex Street Estate is to be successful. Work is underway to develop a robust Management Plan for the car parks that, if the CoLP proposal does proceed, will be brought back to this Committee for approval. This will include matters such as:
  - traffic management
  - pedestrian management
  - access control
  - security provisions and management
  - visitor protocols
  - proposals around strategy, resources
  - managing refuse collection, bins, storage facilities etc
  - other day-to-day operational matters
  - resources including the introduction of a Car Park Attendant/Officer.
- 10. It is felt that the existing staff resources in the Middlesex Street Estate Office are simply not sufficient to absorb the role of managing the car parks if the CoLP proposal does proceed. It is anticipated that a new post of Car Park Attendant/Officer will need to be created and funded. The estimated cost of this post, working normal hours (not 24/7), will be £100,000 per annum. It should be noted however, that it may be possible to reduce this cost by integrating the role into the Estate Office staff and making better use of modern technology. It may also be the case that the new post could also include responsibility for the management of other additional assets that the CoLP proposal will deliver including, the gym facility, community room and podium improvements. Officers will naturally, explore these options as the project progresses.
- 11. The introduction of this post will result in considerable benefits for residents such as, additional security and safety, properly managed car parks and pedestrian/visitor management. However, residents will likely argue that this post was only required because of the CoLP taking up surplus space in the estate car parks.
- 12. It is not considered reasonable that the cost of providing a Car Park Attendant should be recovered, in full, from residents through their service charge. An Page 11

equitable arrangement needs to be found and, members are asked to give their views and guidance on this matter. As a starting point, consideration could be given to an equal three-way split of the cost between residents, the HRA and the CoLP service charge.

#### Further Works to the Podium

- 13. Following recent further consultation as part of the design work for the project and, preparations for the submission of a planning application, residents have requested additional works, landscaping, and improvements to the podium. The cost of these additional items is estimated at around £360,000.
- 14. It has been agreed by the Community Steering Group (CSG), that has been set up to help move this project forward, that every effort should be made to try and fund these additional items from external sources and grant funding including, for example, a bid for funding from the Corporation's Community Infrastructure Levy (CIL).
- 15. It is clear from the resident members of the CSG that these additional items are very important to the residents on the Middlesex Street Estate and, not including them in the scope of the project could have a detrimental impact and may encourage opposition to the planning application.
- 16. Members will be aware that, in recognition of the appropriation of surplus land in the Middlesex Street Estate Car Park, a capital sum of £3.45million has been ringfenced for housing use. In the event that funding cannot be secured from external sources and grant funding, members are asked to agree that £360,000 of the £3.45million be set aside to fund the further improvements and landscaping to the podium requested by residents.

#### **Financial Implications**

17. There are no further financial implications arising from this report at this stage.

#### Legal Implications

18. There are no further legal implications arising from this report at this stage.

#### **Equalities Implications**

19. There are no further equalities implications arising from this report at this stage.

#### Appendices:

Appendix 1: Residents Benefits

#### APPENDIX 1 MIDDLESEX STREET ESTATE – CoLP PROPOSAL

CoLP Project Related Works		
CoLP Project Related Works		
Podium and Roof Waterproofing Works (including £50,000 for community pace provided on podium).	£1,500,000	Should result in service charge reduction (less leaks etc).
mproved Finishes, Doors and to Pedestrian Areas.	£72,000	No additional impact.
mprovements to Podium Football Cage.	£50,000	No additional impact.
Security Measures to Unit 20 (ground and first floor).	£290,000	£10,000 per annum.
IEP Fit Out and Link (Unit 20).	£180,000	No additional impact.
Additional CCTV and Security Measures.	£60,000	£7,000 per annum.
Secure Bicycle Storage and Cycle Racks.	£63,500	£3,000 per annum.
Provision of Two Cycle Lifts (including repositioning generator).	£160,000	£12,000 per annum.
Provision of Gym Equipment on Podium.	£25,000	£2,000 per annum.
Jpgrade Paving Areas to Podium/Line Marking Basement/Ground Floor.	£180,000	No additional impact.
Preliminaries and OHP.	£175,600	Not applicable.
otals:	£2,756,100	£34,000 per annum.
mprovements Included in Project Design		
ectric Vehicle Charging Points.		No additional impact.
		No additional impact.
		No additional impact.
mprovements to Roller Shutters/Barriers to Car Parks.		Should result in service charge reduction (less faults/breakdowns etc).
יי יי ד יי	Degrade Paving Areas to Podium/Line Marking Basement/Ground Floor.         reliminaries and OHP.         Detals:         opprovements Included in Project Design         ectric Vehicle Charging Points.         oprovements to Disabled Access.         opprovements to Public Realm and Active Frontage.	bgrade Paving Areas to Podium/Line Marking Basement/Ground Floor.       £180,000         reliminaries and OHP.       £175,600         btals:       £2,756,100         approvements Included in Project Design       6         ectric Vehicle Charging Points.       6         approvements to Disabled Access.       6         approvements to Public Realm and Active Frontage.       6

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By virtue of paragraph(s) 3, 4 of Part 1 of Schedule 12A of the Local Government Act 1972.

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